

CLINTON COUNTY
PLATTSBURGH INTERNATIONAL AIRPORT
PLATTSBURGH, NY



Disadvantaged Business Enterprise (DBE)
Program 49 CFR Part 26

Revised November 2024

POLICY STATEMENT

Section 26.1, 26.23 Objectives/Policy Statement

Clinton County, owner of Plattsburgh International Airport, has established a Disadvantaged Business Enterprise (DBE) Program in accordance with regulations of the U.S. Department of Transportation (DOT), 49 CFR Part 26. Clinton County has received Federal financial assistance from the Department of Transportation, and as a condition of receiving this assistance, Clinton County has signed an assurance that it will comply with 49 CFR Part 26 (hereafter referred to as "Part 26").

It is the policy of the Clinton County to ensure that DBEs as defined in Part 26, have an equal opportunity to receive and participate in DOT-assisted contracts. It is also Clinton County policy to engage in the following actions on a continuing basis:

1. Ensure nondiscrimination in the award and administration of DOT- assisted contracts;
2. Create a level playing field on which DBEs can compete fairly for DOT-assisted contracts;
3. Ensure that the DBE Program is narrowly tailored in accordance with applicable law;
4. Ensure that only firms that fully meet 49 CFR Part 26 eligibility standards are permitted to participate as DBEs;
5. Help remove barriers to the participation of DBEs in DOT assisted contracts;
6. Promote the use of DBEs in all types of federally-assisted contracts and procurement activities;
7. Assist the development of firms that can compete successfully in the market place outside the DBE Program; and
8. Make appropriate use of the flexibility afforded to recipients of Federal financial assistance in establishing and providing opportunities for DBEs.

Sandra Haley, Administrative Services Officer has been delegated as the DBE Liaison Officer. In that capacity, Sandra is responsible for implementing all aspects of the DBE program. Implementation of the DBE program is accorded the same priority as compliance with all other legal obligations incurred by the Clinton County in its financial assistance agreements with the Department of Transportation.

Clinton County has disseminated this policy statement to the County Legislature and all of the components of our organization. This statement has been distributed to DBE and non-DBE business communities that may perform work on Clinton County DOT-assisted contracts. The distribution was accomplished by posting on the airport's official website [Plattsburgh International Airport | Clinton County New York](#) and [Important Documents of Plattsburgh International Airport](#) and included in all Requests for Proposals (RFPs).


The Honorable Mark R. Henry
Chairperson, Clinton County Legislature

11/26/24
Date

GENERAL REQUIREMENTS

Section 26.1 Objectives

The objectives are elaborated in the policy statement on the first page of this program.

Section 26.3 Applicability

Clinton County is the recipient of Federal airport funds authorized by 49 U.S.C. 47101, *et seq.*

Section 26.5 Definitions

Clinton County will use terms in this program that have their meanings defined in Part 26, § 26.5.

Section 26.7 Non-discrimination Requirements

Clinton County will never exclude any person from participation in, deny any person the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract covered by 49 CFR Part 26 on the basis of race, color, sex, or national origin.

In administering its DBE program, Clinton County will not, directly or through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objectives of the DBE program with respect to individuals of a particular race, color, sex, or national origin.

Section 26.11 Data Collection and Reporting Requirements

Reporting to DOT

Clinton County will provide data about its DBE Program to the Department as directed by DOT and its operating administrations.

DBE participation will be reported to the Federal Aviation Administration (FAA) as follows:

Clinton County will transmit to FAA annually, by or before December 1, the information required for the "Uniform Report of DBE Awards or Commitments and Payments", as described in Part 26. Clinton County will similarly report the required information about participating DBE firms. All reporting for this purpose will be done through the FAA's designated reporting system.

Bidders List

Clinton County will collect bidders list information as described in § 26.11(c)(2) and enter it into the system designated by DOT. The purpose of the bidders list is to compile as accurate data as possible about the universe of DBE and non-DBE contractors and subcontractors who seek to work on our federally assisted contracts for use in helping you set your overall goals, and to provide the Department with data for evaluating the extent to which the objectives of § 26.1 are being achieved.

Clinton County will obtain the following bidders list information about all DBE and non-DBEs who bid as prime contractors and subcontractors on each of our federally assisted contracts: A copy of this form is included in Attachment 2 of this program.

- Firm name
- Firm Address including Zip code
- Firm's status as a DBE or non-DBE
- Race and sex information for the firm's majority owner
- NAICS code applicable to each scope of work the firm sought to perform in its bid
- Age of the firm
- Annual gross receipts of the firm. The gross receipts can be obtained by asking each firm to indicate into what gross receipts bracket they fit (e.g. less than \$1 million; \$1-3 million; \$3-6 million; \$6-10 million, etc.) rather than requesting an exact figure from the firm.

Clinton County will collect the data from all bidders for our federally assisted contracts by requiring the information in paragraph (c)(2) of this section to be submitted with their bids or initial responses to negotiated procurements.

Clinton County will enter this data in the Department's designated system no later than December 1 following the fiscal year in which the relevant contract was awarded.

In the case of a "design-build" contracting situation where subcontracts will be solicited throughout the contract period as defined in a DBE Performance Plan pursuant to § 26.53(e), Clinton County will enter the data no later than December 1 following the fiscal year in which the design-build contractor awards the relevant subcontract(s).

Clinton County will maintain records documenting a firm's compliance with the requirements of this part. These records will be retained in accordance with all applicable record retention requirements of Clinton County financial assistance agreement. Other compliance related records will be retained for a minimum of three (3) years unless otherwise provided by applicable record retention requirements for the financial assistance agreement, whichever is longer.

Section 26.13 Assurances Recipients and Contractors Must Make

Clinton County has signed the following assurances, applicable to all DOT-assisted contracts and their administration:

Assurance: - Each financial assistance agreement Clinton County signs with a DOT operating administration (or a primary recipient) will include the following assurance:

The Clinton County shall not discriminate on the basis of race, color, national origin, or sex in the award and performance of any DOT-assisted contract or in the administration of its DBE program or the requirements of 49 CFR Part 26. The Clinton County shall take all necessary and reasonable steps under 49 CFR Part 26 to ensure nondiscrimination in the award and administration of DOT-assisted contracts. The Clinton County DBE program, as required by 49 CFR Part 26 and as approved by DOT, is incorporated by reference in this agreement. Implementation of this program is a legal obligation and failure to carry out its terms shall be treated as a violation of this agreement. Upon notification to the Clinton County of its failure to carry out its approved program, the Department may impose sanctions as provided for under 49 CFR Part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 U.S.C. 3801 *et seq.*).

Contract Assurance: Clinton County will ensure that the following clause is included in each DOT-funded contract it signs with a contractor (and each subcontract the prime contractor signs with a subcontractor):

The contractor, sub recipient or subcontractor shall not discriminate on the basis of race, color, national origin, or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR part 26 in the award and administration of DOT-assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedy as the recipient deems appropriate, which may include, but is not limited to:

- 1) Withholding monthly progress payments;
- 2) Assessing sanctions;
- 3) Liquidated damages; and/or
- 4) Disqualifying the contractor from future bidding as non-responsible.

ADMINISTRATIVE REQUIREMENTS

Section 26.21 DBE Program Updates

Clinton County is required to have a DBE program meeting the requirements of this part as it will receive grants for airport planning or development and will award prime contracts, cumulative total value of which exceeds \$250,000 in FAA funds in a federal fiscal year.

Clinton County is not eligible to receive DOT financial assistance unless DOT has approved this DBE program and Clinton County is in compliance with it and Part 26. Clinton County will continue to carry out this program until all funds from DOT financial

assistance have been expended. Clinton County does not have to submit regular updates of the DBE program document, as long as it remains in compliance. However, significant changes in the program, including those required by regulatory updates, will be submitted to the relevant operating administration for approval.

Section 26.23 Policy Statement

The Policy Statement is elaborated on the first page of this DBE Program.

Section 26.25 DBE Liaison Officer (DBELO)

The following individual has been designated as the DBE Liaison Officer for Clinton County:

*Sandy Haley
Administrative Services Officer
Plattsburgh International Airport
42 Airport Lane, Suite 201
Plattsburgh, NY 12903
Sandra.Haley@clintoncountygov.com
518-565-4847*

In that capacity, the DBELO is responsible for implementing all aspects of the DBE program and ensuring that the Clinton County complies with all provision of 49 CFR Part 26. The DBELO has direct, independent access to the County Legislature concerning DBE program matters. An organizational chart displaying the DBELO's position in the organization is included in Attachment 3 to this program.

The DBELO is responsible for developing, implementing, and monitoring the DBE program, in coordination with other appropriate officials. The DBELO has a staff of seven (7) to assist in the administration of the program. The duties and responsibilities include the following:

1. Gathers and reports statistical data and other information as required by DOT.
2. Reviews third party contracts and purchase requisitions for compliance with this program.
3. Works with all departments to set overall annual goals.
4. Ensures that bid notices and requests for proposals are available to DBEs in a timely manner.
5. Identifies contracts and procurements so that DBE goals are included in solicitations (both race-neutral methods and contract specific goals) and monitors results.

6. Analyzes Clinton County's progress toward attainment and identifies ways to improve progress.
7. Participates in pre-bid meetings.
8. Advises the Clinton County Legislature on DBE matters and achievement.
9. Determine contractor compliance with good faith efforts.
10. Provides DBEs with information and assistance in preparing bids, obtaining bonding and insurance.
11. Plans and participates in DBE training seminars.
12. Provides outreach to DBEs and community organizations to advise them of opportunities.

Section 26.27 DBE Financial Institutions

It is the policy of Clinton County to investigate the full extent of services offered by financial institutions owned and controlled by socially and economically disadvantaged individuals in the community, to make reasonable efforts to use these institutions, and to encourage prime contractors on DOT-assisted contracts to make use of these institutions. Availability of such institutions will be investigated on an annual basis.

As part of this DBE Program, Clinton County has investigated services offered by banks owned and controlled by socially and economically disadvantaged individuals in the local area by contacting the U.S. Treasury Department and reviewing its June 13, 2024 listing of Minority Bank Deposit Program. Based on this search, there no banks defined by the Treasury located in the upstate New York area.

As of June 11, 2024, depository institutions that participate in the Federal Deposit Insurance Corporation's (FDIC) Minority Depository Institutions Program have been added to the Treasury's Minority Bank Deposit Program. By researching the Federal Reserve System and reviewing its listing of minority-owned depository institutions, DBE banks located in the market area can be identified. Based on this search, there are no minority-owned depository institutions located in Upstate New York..

The bank participants in the Minority Bank Deposit Program and Minority Depository Institutions Program do change periodically and updates can be found at the following website locations, respectively:

<https://www.fiscal.treasury.gov/mbdp/participants.html>
<https://www.fdic.gov/regulations/resources/minority/mdi.html>

Section 26.29 Prompt Payment Mechanisms

Clinton County requires that all subcontractors performing work on DOT-assisted contracts shall be promptly paid for work performed pursuant to their agreements, in accordance with all relevant federal, state, and local law. Prompt payment and return of retainage requirements also apply to lower-tier subcontractors.

In accordance with 49 CFR § 26.29, the Clinton County established a contract clause implementing this requirement and requires prime contractors to pay subcontractors for satisfactory performance of their contracts no later than 7 days from the prime contractor's receipt of each payment from the Clinton County.

Clinton County ensures prompt and full payment of retainage from the prime contractor to the subcontractor within 7 days after the subcontractor's work is satisfactorily completed. Pursuant to § 26.29, Clinton County has selected the following method to comply with this requirement:

Clinton County will hold retainage from prime contractors and provide for prompt and regular incremental acceptances of portions of the prime contract, pay retainage to prime contractors based on these acceptances, and require a contract clause obligating the prime contractor to pay all retainage owed to the subcontractor for satisfactory completion of the accepted work within 30 days after Clinton County payment to the prime contractor.

For every airport construction project funded under Federal grant assistance programs, Clinton County includes the applicable clause from FAA Advisory Circular 150/5370-10 (Section 90-06) pertaining to the selected retainage method. The applicable clause will be included verbatim. However, if state or local prompt payment laws provide for payment in less than 30 days, any reference to "30 days" will be revised accordingly.

Prompt Payment Monitoring for DBEs and Non-DBEs

Clinton County clearly understands and acknowledges that reliance on complaints or notifications from subcontractors about a contractor's failure to comply with prompt payment and retainage requirements is not a sufficient monitoring and oversight mechanism. Therefore, Clinton County undertakes proactive monitoring and oversight of prime contractors' compliance with subcontractor prompt payment and return of retainage requirements of 49 CFR Part 26. Such monitoring activities will be accomplished through the following method(s):

- The Monthly Payment Report found in **Attachment 5** is required to be submitted on a monthly basis throughout the entirety of the project. This report monitors the payments made by the prime to the subcontractors, suppliers and DBE firms.
- Each subcontractor, DBE and non-DBE firms, are required to complete the Subcontractor's Prompt Payment Certification, found in **Attachment 6**. A completed copy of this form shall be submitted to the Prime Contractor the sub is working for at least 7 days prior to an application for payment. This form is to be submitted with each payment application. Any delay in submitting the required certification will cause a delay in payments being

processed. The intent of this form is verification of timely payment to the Subcontractors.

- The Disadvantaged Business Enterprise (DBE) Participation Summary Form, found in **Attachment 7**, must be completed and signed by the DBE firm upon completion and full payment of their scope of work. A final payment to the Prime will not be processed without the required form. The intent of this form is to confirm total payments made to DBE firms.

Clinton County requires prime contractors to maintain records and documents of payments to subcontractors, including DBEs, for a minimum of three (3) years unless otherwise provided by applicable record retention requirements for the Clinton County's financial assistance agreement, whichever is longer. These records will be made available for inspection upon request by any authorized representative of Clinton County or DOT. This reporting requirement extends to all subcontractors, both DBE and non-DBE.

- Clinton County proactively reviews contract payments to subcontractors including DBEs on a monthly basis. Payment reviews will evaluate whether the actual amount paid to DBE subcontractors is equivalent to the amounts reported to Clinton County by the prime contractor.

Prompt Payment Dispute Resolution

Clinton County will take the following steps to resolve disputes as to whether timely prompt payment and retainage releases are being made as required by § 26.29.

The County will facilitate or participate in meetings between prime and sub, with resident project representative and/or project manager presence as appropriate.

Upon either parties' written request to the DBELO for mediation, the parties shall participate in voluntary mediation by selecting a mediator within 10 days of request. Within 30 days of the request, the mediation shall be completed, with or without legal counsel, pursuant to NYS law.

Clinton County has established, as part of its DBE program, the following mechanism(s) to ensure prompt payment and return of retainage

- (1) Alternative dispute resolution (ADR)
 - The County will require that the Prime Contractor submit for a detailed ADR proposal for County approval prior to the issuance of any Notice to Proceed.
 - If the subcontractor is unable to resolve payment discrepancies with the prime contractor or is uncomfortable contacting the prime contractor directly regarding the discrepancy, the subcontractor should contact the DBELO to initiate complaint.

- If the subcontractor is not satisfied with the results from filling a prompt payment complaint with the Airport's DBELO, the subcontractor may contact the county administrator.

(2) A contract clause providing that the prime contractor will not be reimbursed for work performed by subcontractors unless and until the prime contractor ensures that the subcontractors are promptly paid for the work they have performed.

"The Prime Contractor is responsible for issuing the Subcontractor's Prompt Payment Certification to all subcontractors under this contract and is required to ensure that all subcontractors issue the certificate to each of their subcontractors. Each subcontractor, DBE and non-DBE firms, are required to complete the Subcontractor's Prompt Payment Certification, found later in this section. A completed copy of this form shall be submitted to the Owner's representative, the Prime Contractor and the Contractor you are working for at least seven (7) days prior to an application for your payment. This form is to be submitted with each payment application by every subcontractor, DBE and non-DBE firms until each subcontractor's work is complete and they have been paid in full and state so on their final Subcontractor's Prompt Payment Certification. Each Subcontractor's Prompt Payment Certificate must be received by the Owner's representative, or the progress payment will not be deemed complete and able to be processed."

Prompt Payment Complaints

Complaints by subcontractors regarding the prompt payment requirements are handled according to the following procedure.

- If affected subcontractor is not comfortable contracting prime directly regarding payment or unable to resolve payment discrepancies with prime, subcontractor should contact DBELO to initiate complaint.
- If filing a prompt payment complaint with the DBELO does not result in timely and meaningful action by Clinton County to resolve prompt payment disputes, affected subcontractor may contact the responsible FAA contact.
- Pursuant to Sec. 157 of the FAA Reauthorization Act of 2018, all complaints related to prompt payment will be reported in a format acceptable to the FAA, including the nature and origin of the complaint and its resolution.

Enforcement Actions for Noncompliance of Participants

Clinton County provides appropriate means to enforce the requirements of § 26.29. These means include:

- In accordance with the contract, assessing liquidated damages against the prime contractor for each day beyond the required time period the prime contractor fails to pay the subcontractor
- Advise subcontractors of the availability of the payment and performance bond to assure payment for labor and materials in the execution of the work provided for in the contract
- Other penalties for failure to comply, up to and including contract termination (specify these penalties clearly)

Clinton County will actively implement the enforcement actions detailed above.

Section 26.31 Directory of Certified Firms

Clinton County is a non-certifying member of the NYS Unified Certification Program (UCP). The UCP maintains a directory identifying all firms eligible to participate as DBEs and/or ACDBEs, and it contains all the elements required by §26.31. The directory lists all firms eligible to participate as a DBE and/or ACDBE in the program. In the listing for each firm, the UCP directory includes the following details about the firm:

- Business address
- Business phone number
- Firm website(s)
- The types of work the firm has been certified to perform as a DBE and/or ACDBE.
- The type of work a DBE and/or ACDBE is eligible to perform is listed by using the most specific NAICS code available to describe each type of work the firm performs. Pursuant to § 26.81(n)(1) and (3), the UCP directory allows for NAICS codes to be supplemented with specific descriptions of the type(s) of work the firm performs.
- The UCP directory may include additional data fields of other items readily verifiable in State or locally maintained databases, such as State licenses held, Pre-qualifications, and Bonding capacity.
- The UCP directory is an online system that permits the public to search and/or filter for DBEs by:
 1. Physical location
 2. NAICS code(s)
 3. Work descriptions
 4. All additional data fields of readily verifiable optional information described above.

The directory includes a prominently displayed disclaimer that states the information within the directory is not a guarantee of the DBE's capacity and ability to perform work.

Section 26.33 Over-concentration

Clinton County has not identified that over-concentration exists in the types of work that DBEs perform.

Section 26.35 Business Development and Mentor-Protégé Programs

Clinton County has not established a Business Development Program or a Mentor-Protégé Program as described by 49 CFR Part 26.

Section 26.37 Monitoring Responsibilities

Clinton County implements and carries out appropriate mechanisms to ensure compliance with 49 CFR Part 26 program requirements by all program participants and describes and sets forth these mechanisms in this DBE program.

Clinton County actively monitors attainment toward overall goals by maintaining running tally that provides for a frequent comparison of cumulative DBE awards/ commitments to DOT-assisted prime contract awards to determine whether our implementation of contract goals is projected to be sufficient to meet the annual goal. The running tally for overall goal monitoring will be maintained by requiring all primes to submit a monthly payment form. This is inputted into an excel spreadsheet where all current projects are tracked as a whole. This mechanism to maintain a running tally of overall goal attainment will be used to inform Clinton County's decisions to implement goals on contracts to be advertised, according to our established contract goal-setting process.

Clinton County actively monitors participation with respect to each DBE commitment by using a running tally that provides for a frequent comparison of payments made to each listed DBE relative to the progress of work, including payments for such work to the prime contractor. The running tally for contract goal monitoring will be maintained by requiring all primes to submit a monthly payment form. This is inputted into an excel spreadsheet where all current projects are tracked as a whole. These contract-specific running tallies will be used to determine whether the contractor is on track with meeting its DBE commitment and whether any projected shortfall exists that requires the prime contractor's good faith efforts to address to meet the contract goal pursuant to § 26.53(g).

Monitoring Contracts and Work Sites

Clinton County reviews contracting records and engages in active monitoring of work sites to ensure that work committed to DBEs at contract award or subsequently (*e.g.*, as the result of modification to the contract) is actually performed by the DBEs to which the work was committed, and such work is counted according to the requirements of § 26.55. Work site monitoring for counting and commercially useful function review is performed by the DBELO or designee. Contracting records are reviewed by DBELO or designee. Clinton County will maintain written certification that contracting records have

been reviewed and work sites have been monitored to ensure the counting of each DBE's participation is consistent with its function on the contract.

Section 26.39 Fostering Small Business Participation

Clinton County has created a Small Business element to structure contracting requirements to facilitate competition by small business concerns, taking all reasonable steps to eliminate obstacles to their participation, including unnecessary and unjustified bundling of contract requirements that may preclude small business participation in procurements as prime contractors or subcontractors.

The small business element is incorporated as Attachment 8 to this DBE Program. The program elements will be actively implemented to foster small business participation. Clinton County acknowledges that implementation of the small business element is required for us to be considered by DOT as implementing our DBE program in good faith.

SUBPART C – GOALS, GOOD FAITH EFFORTS, AND COUNTING

Section 26.43 Set-asides or Quotas

Clinton County does not use quotas or race-conscious set-asides in any way in the administration of this DBE program.

Section 26.45 Overall Goals

Clinton County will establish an overall DBE goal covering a three-year federal fiscal year period if it anticipates awarding DOT-funded prime contracts the cumulative total value of which exceeds \$250,000 in DOT funds during any one or more of the reporting fiscal years within the three-year goal period. In accordance with §26.45(f), Clinton County will submit its Overall Three-year DBE Goal to FAA by August 1st of the year in which the goal is due, as required by the schedule established by FAA.

The DBE goals will be established in accordance with the 2-step process as specified in 49 CFR Part 26.45. If Clinton County does not anticipate awarding prime contracts the cumulative total value of which exceeds \$250,000 in DOT funds during any of the years within the three-year reporting period, an overall goal will not be developed. However, this DBE Program will remain in effect and Clinton County will seek to fulfill the objectives outlined in 49 CFR Part 26.1.

Step 1. The first step is to determine a base figure for the relative availability of DBEs in the market area. Clinton County will use a Bidders List, a Disparity Study, the goal of another DOT Recipient, DBE Directory information and Census Bureau Data, or other alternative method that complies with §26.45 as a method to determine the base figure. Clinton County understands that the exclusive use of a list of prequalified contractors or plan holders, or a bidders list that does not comply with the requirements of 49 CFR Part 26.45(c)(2), is not an acceptable alternative means of determining the availability of DBEs.

Step 2. The second step is to adjust, if necessary, the “base figure” percentage from Step 1 so that it reflects as accurately as possible the DBE participation the recipient would expect in the absence of discrimination. Adjustments may be made based on past participation, information from a disparity study (to the extent it is not already accounted for in the base goal), and/or information about barriers to entry to past competitiveness of DBEs on contracts. Clinton County will examine all of the evidence available in its jurisdiction to determine what adjustment, if any, is needed. If the evidence does not suggest an adjustment is necessary, then no adjustment shall be made.

Any methodology selected will be based on demonstrable evidence of local market conditions and be designed to ultimately attain a goal that is rationally related to the relative availability of DBEs in the Clinton County market.

In establishing the overall goal, Clinton County will provide for consultation and publication. This includes consultation with minority, women's and general contractor groups, community organizations, and other officials or organizations which could be expected to have information concerning the availability of disadvantaged and non-disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and the efforts by Clinton County to establish a level playing field for the participation of DBEs. The consultation will include a scheduled, direct, interactive exchange (e.g., a face-to-face meeting, video conference, teleconference) with as many interested stakeholders as possible focused on obtaining information relevant to the goal setting process, and it will occur before Clinton County is required to submit the goal methodology to the operating administration for review pursuant to §26.45(f). The goal submission will document the consultation process in which Clinton County engaged. Notwithstanding paragraph (f)(4) of §26.45, the proposed goal will not be implemented until this requirement is met.

In addition to the consultation described above, Clinton County will publish a notice announcing the proposed overall goal before submission to the FAA on August 1st. The notice will be posted on Clinton County's official internet web site and may be posted in other sources (e.g., minority-focused media, trade association publications). If the proposed goal changes following review by FAA, the revised goal will be posted on Clinton County's official internet web site.

The Overall Three-Year DBE Goal submission to FAA will include any information and comments received, who provided the comment, and how Clinton County considered and responded to any comments and information received before finalizing the goal.

Clinton County will begin using the overall goal on October 1 of the relevant period, unless other instructions from FAA have been received.

Project Goals

If permitted or required by the FAA, an overall goal may be expressed as a percentage of funds for a particular grant or project or group of grants and/or projects, including entire projects. Like other overall goals, a project goal may be adjusted to reflect changed circumstances, with the concurrence of the appropriate operating administration. A project goal is an overall goal, and it must meet all the substantive and procedural requirements pertaining to overall goals. A project goal covers the entire length of the project to which it applies. The project goal will include a projection of the DBE participation anticipated to be obtained during each fiscal year covered by the project goal. The funds for the project to which the project goal pertains are separated from the base from which the regular overall goal, applicable to contracts not part of the project covered by a project goal, is calculated.

Prior Operating Administration Concurrence

Clinton County understands that prior FAA concurrence with the overall goal is not required. However, if the FAA review suggests that the overall goal has not been correctly calculated or that the method employed by Clinton County for calculating goals is inadequate, FAA may, after consulting with Clinton County, adjust the overall goal or require that the goal be adjusted by Clinton County. The adjusted overall goal is binding. In evaluating the adequacy or soundness of the methodology used to derive the overall goal, the U.S. DOT operating administration will be guided by the goal setting principles and best practices identified by the Department in guidance issued pursuant to § 26.9.

A description of the methodology to calculate the overall goal and the goal calculations can be found in Attachment 9 to this program.

Section 26.47 Failure to meet overall goals

Clinton County cannot be penalized or treated by the Department as being in noncompliance with Part 26, because DBE participation falls short of an overall goal, unless Clinton County fails to administer its DBE program in good faith.

Clinton County understands that to be considered to be in compliance with this part, an approved DBE Program and overall DBE goal, if applicable, must be maintained, and this DBE Program must be administered in good faith.

Clinton County understands that if the awards and commitments shown on the Uniform Report of Awards or Commitments and Payments at the end of any fiscal year are less than the overall goal applicable to that fiscal year, the following actions must be taken in order to be regarded by the Department as implementing this DBE Program in good faith:

- (1) Analyze in detail the reasons for the difference between the overall goal and the awards and commitments in that fiscal year;
- (2) Establish specific steps and milestones to correct the problems identified in the analysis to enable the goal for the new fiscal year to be fully met;
- (3) Clinton County will prepare, within 90 days of the end of the fiscal year, the analysis and corrective actions developed under paragraph (c)(1) and (2) of this section. We will retain copy of analysis and corrective actions in records for a minimum of three years, and will make it available to FAA upon request.

Section 26.51 Means Recipients Use to Meet Overall Goals

Breakout of Estimated Race-Neutral & Race-Conscious Participation

Clinton County will meet the maximum feasible portion of its overall goal by using race-neutral means of facilitating race-neutral DBE participation. Race-neutral DBE participation includes any time a DBE wins a prime contract through customary competitive procurement procedures or is awarded a subcontract on a prime contract that does not carry a DBE contract goal.

Race-neutral means include, but are not limited to the following:

1. Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate participation by DBEs and other small businesses and by making contracts more accessible to small businesses, by means such as those provided under §26.39.
2. Providing assistance in overcoming limitations such as inability to obtain bonding or financing (e.g., by such means as simplifying the bonding process, reducing bonding requirements, eliminating the impact of surety costs from bids, and providing services to help DBEs, and other small businesses, obtain bonding and financing);
3. Providing technical assistance and other services;
4. Carrying out information and communications programs on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists for bidders; ensuring the dissemination to bidders on prime contracts of lists of potential subcontractors; provision of information in languages other than English, where appropriate);
5. Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and

- financial and accounting capability for DBEs and other small businesses;
6. Providing services to help DBEs, and other small businesses, improve long-term development, increase opportunities to participate in a variety of kinds of work, handle increasingly significant projects, and achieve eventual self-sufficiency;
 7. Establishing a program to assist new, start-up firms, particularly in fields in which DBE participation has historically been low;
 8. Ensuring distribution of the DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; and
 9. Assisting DBEs, and other small businesses, to develop their capability to utilize emerging technology and conduct business through electronic media.

The breakout of estimated race-neutral and race-conscious participation can be found in Attachment 9 to this program.

Clinton County will arrange solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate participation by DBEs and other small businesses and by making contracts more accessible to small businesses, by means such as those provided under §26.39.

Contract Goals

If the approved projection under paragraph (c) of §26.51 estimates that the entire overall goal for a given year can be met through race-neutral means, contract goals will not be set during that year, unless the use of contract goals becomes necessary in order to meet the overall goal.

Contract goals will be established only on those DOT-assisted contracts that have subcontracting possibilities. A contract goal need not be established on every such contract, and the size of contract goals will be adapted to the circumstances of each such contract (e.g., type and location of work, availability of DBEs to perform the particular type of work).

Contract goals will be expressed as a percentage of the Federal share of a DOT-assisted contract.

Section 26.53 Good Faith Efforts Procedures in Situations where there are Contract Goals

Demonstration of good faith efforts (pre-award)

In cases where a contract goal has been established, the contract in question will only be awarded to a bidder/offeror that has made good faith efforts to meet the contract goal. The bidder/offeror can demonstrate that it has made good faith efforts by either meeting the contract goal or documenting that it has made adequate good faith efforts to do so. Examples of good faith efforts are found in Appendix A to Part 26.

DBELO or designee is responsible for determining whether a bidder/offeror who has not met the contract goal has documented sufficient good faith efforts to be regarded as *Responsive*.

Clinton County will ensure that all information is complete and accurate and adequately documents the bidder/offeror's good faith efforts before committing to the performance of the contract by the bidder/offeror.

In all solicitations for DOT-assisted contracts for which a contract goal has been established, the following information will be required of every bidder/offeror (See Attachment 10):

- (1) Award of the contract will be conditioned on meeting the requirements of this section;
- (2) All bidders or offerors will be required to submit the following information to the recipient, at the time provided in paragraph (3) of this section:
 - a. The names and addresses of DBE firms that will participate in the contract;
 - b. A description of the work that each DBE will perform. To count toward meeting a goal, each DBE firm must be certified in a NAICS code applicable to the kind of work the firm would perform on the contract;
 - c. The dollar amount of the participation of each DBE firm participating;
 - d. Written documentation of the bidder/offeror's commitment to use a DBE subcontractor whose participation it submits to meet a contract goal; and
 - e. Written confirmation from each listed DBE firm that it is participating in the contract in the kind and amount of work provided in the prime contractor's commitment. Each DBE listed to perform work as a regular dealer or distributor must confirm its participation according to the requirements of § 26.53 (c)(1).
 - f. If the contract goal is not met, evidence of good faith efforts (as elaborated in Appendix A of Part 26). The documentation of good faith efforts must include copies of each DBE and non-DBE subcontractor quote submitted to the bidder when a non-DBE subcontractor was selected over a DBE for work on the contract;
- (3) The bidder/offeror will be required to present the information stipulated in paragraph (2) of this section:
 - Under sealed bid procedures, as a matter of responsiveness, or with initial proposals, under contract negotiation procedures;

Provided that, in a negotiated procurement, such as a procurement for professional services, the bidder/offeror may make a contractually binding commitment to meet the goal at the time of bid submission or the presentation of initial proposals but provide the information required by paragraph (b)(2) of this section before the final selection for the contract is made by Clinton County. This paragraph (b)(3)(ii) does not apply to a design-build procurement, which must follow the provisions in paragraph (e) of 49 CFR § 26.53.

For each DBE listed as a regular dealer or distributor Clinton County will make a preliminary counting determination to assess its eligibility for 60 or 40 percent credit, respectively, of the cost of materials and supplies based on its demonstrated capacity and intent to perform as a regular dealer or distributor, as defined in §§ 26.55(e)(2)(iv)(A), (B), (C), and (3) under the contract at issue. The preliminary determination will be made based on the DBE's written responses to relevant questions and its affirmation that its subsequent performance of a commercially useful function will be consistent with the preliminary counting of such participation. Where the DBE supplier does not affirm that its participation will meet the specific requirements of either a regular dealer or distributor, Clinton County will make appropriate adjustments in counting such participation toward the bidder's good faith efforts to meet the contract goal. The bidder is responsible for verifying that the information provided by the DBE supplier is consistent with the counting of such participation toward the contract goal.

In a design-build contracting situation, in which Clinton County solicits proposals to design and build a project with minimal project details at time of letting, Clinton County may set a DBE goal that proposers must meet by submitting a DBE Open-Ended DBE Performance Plan (OEPP) with the proposal. The OEPP replaces the requirement to provide the information required in paragraph (b) of § 26.53(b). To be considered responsive, the OEPP must include a commitment to meet the goal and provide details of the types of subcontracting work or services (with projected dollar amounts) that the proposer will solicit DBEs to perform. The OEPP must include an estimated time frame in which actual DBE subcontracts would be executed. Once the design-build contract is awarded, Clinton County will provide ongoing monitoring and oversight to evaluate whether the design-builder is using good faith efforts to comply with the OEPP and schedule. Clinton County and the design-builder may agree to make written revisions of the OEPP throughout the life of the project, e.g., replacing the type of work items the design-builder will solicit DBEs to perform and/or adjusting the proposed schedule, as long as the design-builder continues to use good faith efforts to meet the goal.

Clinton County will apply the requirements of this section to DBE bidders/offerors for prime contracts. In determining whether a DBE bidder/offeror for a prime contract has met a contract goal, Clinton County will count the work the DBE has committed to performing with its own forces as well as the work that it has committed to be performed by DBE subcontractors and DBE suppliers.

Administrative Reconsideration of Good Faith Efforts determinations

Within 7 days of being informed by Clinton County that it is not responsive because it has not documented adequate good faith efforts, a bidder/offeror may request administrative reconsideration. Bidder/offerors should make this request in writing to the following reconsideration official: Lisa Howard, Program Coordinator, C&S

Engineers, 499 Col. Eileen Collins Blvd. Syracuse NY 13212, lhoward@cscos.com. The reconsideration official will not have played any role in the original determination . The reconsideration official will not have played any role in the original determination that the bidder/offeror did not document sufficient good faith efforts.

As part of this reconsideration, the bidder/offeror will have the opportunity to provide written documentation or argument concerning the issue of whether it met the goal or made adequate good faith efforts to do so. The bidder/offeror will have the opportunity to meet in person with the reconsideration official to discuss the issue of whether the goal was met or the bidder/offeror made adequate good faith efforts to do. The bidder/offeror will be sent a written decision on reconsideration, explaining the basis for finding that the bidder did or did not meet the goal or make adequate good faith efforts to do so. The result of the reconsideration process is not administratively appealable to the Department of Transportation.

Good Faith Efforts procedural requirements (post-solicitation/award)

Clinton County will include in each prime contract the contract clause required by § 26.13(b) stating that failure by the contractor to carry out the requirements of this part is a material breach of the contract and may result in the termination of the contract or such other remedies set forth in that section that Clinton County deems appropriate if the prime contractor fails to comply with the requirements of this section.

Clinton County will require the awarded contractor to make available upon request a copy of all DBE subcontracts. The contractor shall ensure that all subcontracts or agreements with DBEs to supply labor or materials include all required contract provisions and mandate that the subcontractor and all lower tier subcontractors perform in accordance with the provisions of Part 26.

Clinton County will require that a prime contractor not terminate a DBE, or any portion of its work listed in response to § 26.53(b)(2) (or an approved substitute DBE firm per § 26.53(g)) without our prior written consent, unless Clinton County causes the termination or reduction. A termination includes any reduction or underrun in work listed for a DBE not caused by a material change to the prime contract by the recipient. This requirement applies to instances that include but are not limited to: when a prime contractor seeks to perform work originally designed for a DBE subcontractor with its own forces or those of an affiliate, a non-DBE firm, or with another DBE firm.

Clinton County will include in each prime contract a provision stating that:

- (1) The contractor must utilize the specific DBEs listed to perform the work and supply the materials for which each is listed unless the contractor obtains Clinton County's written consent as provided in § 26.53(f); and
- (2) Unless Clinton County's consent is provided under § 26.53(f), the prime contractor must not be entitled to any payment for work or material unless it is performed or supplied by the listed DBE.

Clinton County may provide such written consent only if it agrees, for reasons stated in our concurrence document, that the prime contractor has good cause to terminate the listed DBE or any portion of its work.

Good cause does not exist if the prime contractor seeks to terminate a DBE or any portion of its work that is relied upon to obtain the contract so that the prime contractor can self-perform the work for which the DBE contractor was engaged, or so that the prime contractor can substitute another DBE or non-DBE contractor after contract award. For purposes of § 26.53(f)(3), good cause includes the following circumstances:

- (1) The listed DBE subcontractor fails or refuses to execute a written contract;
- (2) The listed DBE subcontractor fails or refuses to perform the work of its subcontract in a way consistent with normal industry standards. Provided, however, that good cause does not exist if the failure or refusal of the DBE subcontractor to perform its work on the subcontract results from the bad faith or discriminatory action of the prime contractor;
- (3) The listed DBE subcontractor fails or refuses to meet the prime contractor's reasonable, nondiscriminatory bond requirements;
- (4) The listed DBE subcontractor becomes bankrupt, insolvent, or exhibits credit worthiness;
- (5) The listed DBE subcontractor is ineligible to work on public works projects because of suspension and debarment proceedings pursuant to 2 CFR parts 180, 215, and 1200 or applicable state law;
- (6) Clinton County has determined that the listed DBE subcontractor is not a responsible contractor;
- (7) The listed DBE subcontractor voluntarily withdraws from the project and provides to Clinton County written notice of its withdrawal;
- (8) The listed DBE is ineligible to receive DBE credit for the type of work required;
- (9) A DBE owner dies or becomes disabled with the result that the listed DBE contractor is unable to complete its work on the contract; and
- (10) Other documented good cause that Clinton County determines compels the termination of the DBE subcontractor;

Before transmitting to Clinton County, the request to terminate a DBE subcontractor or any portion of its work, the prime contractor must give notice in writing to the DBE subcontractor, with a copy to Clinton County sent concurrently, of its intent to request to terminate and the reason for the proposed request.

The prime contractor's written notice must give the DBE five (5) days to respond, advising Clinton County and the prime contractor of the reasons, if any, why it objects to the proposed termination of its subcontract or portion thereof and why Clinton County should not approve the prime contractor's request. If required in a particular case as a matter of public necessity (e.g., safety), Clinton County may provide a response period shorter than five (5) days.

In addition to post-award terminations, the provisions of this section apply to pre-award deletions or changes to DBEs, or their listed work put forward by offerors in negotiated procurements.

When a DBE subcontractor or a portion of its work is terminated by the prime contractor as provided in § 26.53(f), or if work committed to a DBE is reduced due to overestimations made prior to award, the prime contractor must use good faith efforts to include additional DBE participation to the extent needed to meet the contract goal. The good faith efforts shall be documented by the contractor. If Clinton County requests documentation under this provision, the contractor shall submit the documentation within seven (7) days, which may be extended for an additional seven (7) days, if necessary, at the request of the contractor. Clinton County shall provide a written determination to the contractor stating whether or not good faith efforts have been demonstrated.

Section 26.55 Counting DBE Participation

DBE participation will be counted toward overall and contract goals as provided in § 26.55. The participation of a DBE subcontractor will not be counted toward a contractor's final compliance with its DBE obligations on a contract until the amount being counted has actually been paid to the DBE.

In the case of post-award substitutions or additions, if a firm is not currently certified as a DBE in accordance with the standards of subpart D of this part at the time of the execution of the contract, the firm's participation will not be counted toward any DBE goals, except as provided for in § 26.87(j).

For FAA-funded projects **only**, firms that exceed the business size standard in § 26.65(b) will remain eligible for DBE certification and may be counted for DBE credit toward overall and contract goals on FAA-funded projects as long as they do not exceed the small business size standard, as adjusted by the United States Small Business Administration, for the NAICS code(s) in which they are certified.

SUBPART D – CERTIFICATION STANDARDS

Section 26.61 – 26.73 Certification Process

Clinton County is a non-certifying member of the NYS Unified Certification Program (UCP) and relies upon the UCP's determinations of certification eligibility. NYS UCP will use the certification standards of Subpart D of Part 26 to determine the eligibility of firms to participate as DBEs in DOT-assisted contracts. To be certified as a DBE, a firm must meet all certification eligibility standards. Certifying NYS UCP members make all certification decisions based on the facts as a whole.

For information about the certification process or to apply for certification, firms should contact:

New York State Department of Transportation
Contract Audit Bureau
DBE Certification
50 Wolf Road, 6th Floor
Albany, NY 12232
Telephone Number: (518) 417-6631
dbecert@dot.ny.gov

The Uniform Certification Application form, Personal Net Worth statement, and documentation requirements can be reviewed at <https://www.transportation.gov/civil-rights/disadvantaged-business-enterprise/ready-apply>.

SUBPART E – CERTIFICATION PROCEDURES

Any procedures included here are highlights only. Detailed certification procedures are enumerated in the full New York State UCP agreement. The full UCP agreement can be found at: <https://www.dot.ny.gov/main/business-center/audit/repository/UCPMOU-Original>

Section 26.81 Unified Certification Programs

Clinton County is a member of a Unified Certification Program (UCP) administered by NYS DOT. The UCP will meet all certification standards and procedures requirements of Subparts D and E of Part 26.

SUBPART F – COMPLIANCE AND ENFORCEMENT

Section 26.101 Compliance Procedures Applicable to Clinton County

Clinton County understands that if it fails to comply with any requirement of this part, Clinton County may be subject to formal enforcement action under § 26.103 or § 26.105 or appropriate program sanctions by the concerned operating administration, such as the suspension or termination of Federal funds, or refusal to approve projects, grants or contracts until deficiencies are remedied. Program sanctions may include, in the case of the FAA program, actions consistent with 49 U.S.C. 47106(d), 47111(d), and 47122.

Clinton County understands that, as provided in statute, it will not be subject to compliance actions or sanctions for failing to carry out any requirement of this part because it has been prevented from complying because a Federal court has issued a final order in which the court found that the requirement is unconstitutional.

Section 26.103 Enforcement Actions

Compliance reviews. The concerned operating administration may review the recipient's compliance with this part at any time, including reviews of paperwork and on-site reviews, as appropriate. The Office of Civil Rights may direct the operating administration to initiate a compliance review based on complaints received.

Section 26.105 Enforcement Actions Applicable to FAA Programs

Compliance with all requirements of this part by airport sponsors and other recipients of FAA financial assistance is enforced through the procedures of Title 49 of the United States Code, including 49 U.S.C. 47106(d), 47111(d), and 47122, and regulations implementing them.

The provisions of § 26.103(b) and this section apply to enforcement actions in FAA programs.

Any person who knows of a violation of this part by a recipient of FAA funds may file a complaint under 14 CFR part 16 with the Federal Aviation Administration Office of Chief Counsel.

Section 26.107 Enforcement Actions Applicable to Participating Firms

If a firm that does not meet the eligibility criteria of subpart D of this part attempts to participate in a DOT-assisted program as a DBE on the basis of false, fraudulent, or deceitful statements or representations or under circumstances indicating a serious lack of business integrity or honesty, the Department may initiate suspension or debarment proceedings against the firm under 2 CFR parts 180 and 1200.

If a firm, in order to meet DBE contract goals or other DBE program requirements, uses or attempts to use, on the basis of false, fraudulent or deceitful statements or representations or under circumstances indicating a serious lack of business integrity or honesty, another firm that does not meet the eligibility criteria of subpart D of this part, the Department may initiate suspension or debarment proceedings against you under 2 CFR parts 180 and 1200.

In a suspension or debarment proceeding brought under paragraph (a) or (b) of this section, the concerned operating administration may consider the fact that a purported DBE has been certified by a recipient. Such certification does not preclude the Department from determining that the purported DBE, or another firm that has used or attempted to use it to meet DBE goals, should be suspended or debarred.

The Department may take enforcement action under [49 CFR Part 31](#), Program Fraud and Civil Remedies, against any participant in the DBE program whose conduct is subject to such action under [49 CFR part 31](#).

The Department may refer to the Department of Justice, for prosecution under [18 U.S.C. 1001](#) or other applicable provisions of law, any person who makes a false or fraudulent statement in connection with participation of a DBE in any DOT-assisted program or otherwise violates applicable Federal statutes.

Section 26.109 Confidentiality, Cooperation, and Intimidation or Retaliation

In responding to requests for information concerning any aspect of the DBE program, the Department complies with provisions of the Federal Freedom of Information and Privacy Acts (5 U.S.C. 552 and 552a). The Department may make available to the public any information concerning the DBE program release of which is not prohibited by Federal law.

Notwithstanding any provision of Federal or state law, information that may reasonably be construed as confidential business information will not be released to any third party without the written consent of the firm that submitted the information, including applications for DBE certification and supporting information. However, this information will be transmitted to DOT in any certification appeal proceeding under § 26.89 or to any other state to which the individual's firm has applied for certification under § 26.85.

All participants in the Department's DBE program (including, but not limited to, recipients, DBE firms and applicants for DBE certification, complainants and appellants, and contractors using DBE firms to meet contract goals) are required to cooperate fully and promptly with DOT and recipient compliance reviews, certification reviews, investigations, and other requests for information. Failure to do so shall be a ground for appropriate action against the party involved (e.g., with respect to recipients, a finding of noncompliance; with respect to DBE firms, denial of certification or removal of eligibility and/or suspension and debarment; with respect to a complainant or appellant, dismissal of the complaint or appeal; with respect to a contractor which uses DBE firms to meet goals, findings of non-responsibility for future contracts and/or suspension and debarment).

Clinton County, contractor, or any other participant in the program will not intimidate, threaten, coerce, or discriminate against any individual or firm for the purpose of interfering with any right or privilege secured by this part or because the individual or firm has made a complaint, testified, assisted, or participated in any manner in an investigation, proceeding, or hearing under this part. Clinton County understands that it is in noncompliance with Part 26 if it violates this prohibition.

ATTACHMENTS

- Attachment 1 Regulations: Link to 49 CFR Part 26 (eCFR)
- Attachment 2 Bidder's List Collection Form
- Attachment 3 Organizational Chart
- Attachment 4 Link to UCP Directory of Certified Firms
- Attachment 5 Monthly Payment Report
- Attachment 6 Prompt Payment Certification
- Attachment 7 DBE Participation Summary Form
- Attachment 8 Overall Goal Methodology
- Attachment 9 Demonstration of Good Faith Efforts Forms
- Attachment 10 DBE Monitoring and Enforcement Mechanisms
- Attachment 11 Link to Certification Application Form and Personal Net Worth Statement
- Attachment 12 State's UCP Agreement
- Attachment 13 Small Business Element Program

ATTACHMENT 1

DBE program regulations are codified in Title 49 of the Code of Federal Regulations, Part 26. They can be retrieved using the following link to the Electronic Code of Federal Regulations:

<https://www.ecfr.gov/current/title-49/subtitle-A/part-26>

ATTACHMENT 2

Bidder's List Collection Form

The sponsor is required by CFR Title 49, Subtitle A, Part 26, subpart A, § 26.11(c) to collect bidders list information from all bidders at the time of bid submittal. The data must be collected for all firms who bid as prime contractors or subcontractors (successfully or not).

As such, it is the responsibility of the bidder to complete the following information as a condition of submitting a proposal for this project. The sponsor will consider incomplete information to be an irregular proposal.

Airport Name: _____ **Bid Date:** _____

Project Name: _____

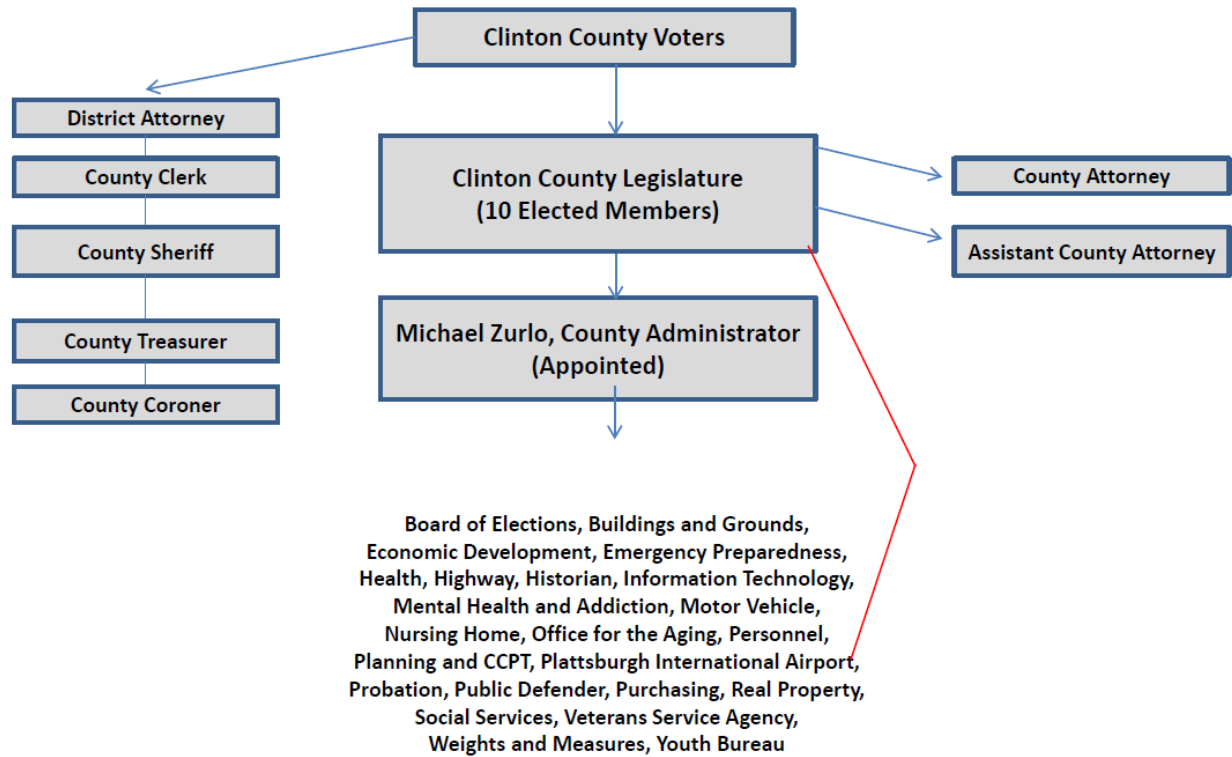
Firm Name	Firm Address (including ZIP code)	DBE or Non-DBE Status	NAICS Code(s) of Scope(s) Bid	Race/Sex of Majority Owner	Age of Firm	Annual Gross Receipts
				<input type="checkbox"/> Black American <input type="checkbox"/> Hispanic American <input type="checkbox"/> Asian-Pacific American <input type="checkbox"/> Subcontinent Asian American <input type="checkbox"/> Native American <input type="checkbox"/> Non-minority Woman <input type="checkbox"/> Other SEX: <input type="checkbox"/> Female <input type="checkbox"/> Male	<input type="checkbox"/> Less than 1 year <input type="checkbox"/> 3 years <input type="checkbox"/> 4-7 years <input type="checkbox"/> 8-10 years <input type="checkbox"/> More than 10 years	<input type="checkbox"/> Less than \$1 million <input type="checkbox"/> \$1-3 million <input type="checkbox"/> \$3-6 million <input type="checkbox"/> \$6-10 million <input type="checkbox"/> Over \$10 million
				<input type="checkbox"/> Black American <input type="checkbox"/> Hispanic American <input type="checkbox"/> Asian-Pacific American <input type="checkbox"/> Subcontinent Asian American <input type="checkbox"/> Native American <input type="checkbox"/> Non-minority Woman <input type="checkbox"/> Other SEX: <input type="checkbox"/> Female <input type="checkbox"/> Male	<input type="checkbox"/> Less than 1 year <input type="checkbox"/> 3 years <input type="checkbox"/> 4-7 years <input type="checkbox"/> 8-10 years <input type="checkbox"/> More than 10 years	<input type="checkbox"/> Less than \$1 million <input type="checkbox"/> \$1-3 million <input type="checkbox"/> \$3-6 million <input type="checkbox"/> \$6-10 million <input type="checkbox"/> Over \$10 million

				<input type="checkbox"/> Black American <input type="checkbox"/> Hispanic American <input type="checkbox"/> Asian-Pacific American <input type="checkbox"/> Subcontinent Asian American <input type="checkbox"/> Native American <input type="checkbox"/> Non-minority Woman <input type="checkbox"/> Other SEX: <input type="checkbox"/> Female <input type="checkbox"/> Male	<input type="checkbox"/> Less than 1 year <input type="checkbox"/> 3 years <input type="checkbox"/> 4-7 years <input type="checkbox"/> 8-10 years <input type="checkbox"/> More than 10 years	<input type="checkbox"/> Less than \$1 million <input type="checkbox"/> \$1-3 million <input type="checkbox"/> \$3-6 million <input type="checkbox"/> \$6-10 million <input type="checkbox"/> Over \$10 million
				<input type="checkbox"/> Black American <input type="checkbox"/> Hispanic American <input type="checkbox"/> Asian-Pacific American <input type="checkbox"/> Subcontinent Asian American <input type="checkbox"/> Native American <input type="checkbox"/> Non-minority Woman <input type="checkbox"/> Other SEX: <input type="checkbox"/> Female <input type="checkbox"/> Male	<input type="checkbox"/> Less than 1 year <input type="checkbox"/> 3 years <input type="checkbox"/> 4-7 years <input type="checkbox"/> 8-10 years <input type="checkbox"/> More than 10 years	<input type="checkbox"/> Less than \$1 million <input type="checkbox"/> \$1-3 million <input type="checkbox"/> \$3-6 million <input type="checkbox"/> \$6-10 million <input type="checkbox"/> Over \$10 million
				<input type="checkbox"/> Black American <input type="checkbox"/> Hispanic American <input type="checkbox"/> Asian-Pacific American <input type="checkbox"/> Subcontinent Asian American <input type="checkbox"/> Native American <input type="checkbox"/> Non-minority Woman <input type="checkbox"/> Other SEX: <input type="checkbox"/> Female <input type="checkbox"/> Male	<input type="checkbox"/> Less than 1 year <input type="checkbox"/> 3 years <input type="checkbox"/> 4-7 years <input type="checkbox"/> 8-10 years <input type="checkbox"/> More than 10 years	<input type="checkbox"/> Less than \$1 million <input type="checkbox"/> \$1-3 million <input type="checkbox"/> \$3-6 million <input type="checkbox"/> \$6-10 million <input type="checkbox"/> Over \$10 million

If additional space is needed, copy this form and submit with your original proposal. **This form must list all firms that supplied a quote (successful or not) and submitted with the proposal.**

ATTACHMENT 3
Organizational Chart

Clinton County Organizational Chart



ATTACHMENT 4

NYS UCP Directory may be found here:

<https://nysucp.newnycontracts.com/>

ATTACHMENT 5
MONTHLY PAYMENT FORM

MONTHLY PAYMENT REPORT

Name of Contractor’s Firm: _____

Project Name/Location: _____

FAA AIP Project No.: _____

Subcontractor or DBE Supplier Name* and Description of Svcs	DBE Y/N	Supplier Y/N	Subcontractor Contract Amount	Pay App #	Payment Period Date (From-To)	Amount Invoiced This Period	Total Amount Invoiced	Current Retainage Amount	Total Retainage	Payment	Payment Date	Total Paid to Date	Total Due Sub/DBE Supplier

***ALL Subcontractors Must Be Listed – ONLY DBE Suppliers Must Be Listed**

Signature of Contractor’s Representative

Print Contractor’s Representative

Date

To be submitted to the Airport DBELO or designee by the 10th of each month.

ATTACHMENT 6
Subcontractor's Prompt Payment Certification

SUBCONTRACTOR'S PROMPT PAYMENT CERTIFICATION

NOTE: Each Contractor shall provide a copy of this form to each of their Subcontractors (DBE and non-DBE) that are working on or has worked on this project. This certification applies to all tier Subcontractors. A completed copy of this form shall be submitted the Prime Contractor you are working for at least 7 days prior to an application for payment. Any Subcontractor failing to submit a copy of this form shall be cause for the Sponsor's representative to delay the payment application.

Should a Subcontractor indicate that they have not received payment for work they performed in which their Contractor has received payment, the Sponsor shall withhold the delinquent amount indicated unless the Contractor received written approval from the Sponsor of the Contractor's written request justifying withholding payment from the Subcontractor.

Project Title: _____

Airport Name: _____

AIP No.: _____

Company Name: _____

Company Address: _____

Contact Phone No.: _____

Contractor's Name you subcontract to: _____

1. What dates have you performed work on this project? _____

2. Has the work performed been completed and accepted by the Engineer? Yes ☐ No ☐ Not sure ☐

3. Please provide the following information on invoices you have sent the Prime Contractor:

Date of Invoice	Invoice Number	Invoice Amount	Has the invoice been paid?	Date payment received

5. Have you completed all work that you are required to perform on this contact? Yes ☐ No ☐

6. Total Amount owing on for work performed on this project \$ _____

Written Name of Subcontractor's Rep. _____

Signature: _____ Date: _____

ATTACHMENT 7
Final Participation Summary

DISADVANTAGE BUSINESS ENTERPRISE
FINAL PARTICIPATION SUMMARY
(Submit one form for each DBE firm)

Project Name: _____ AIP No. _____

Contractor: _____

Address: _____

City _____ State _____ Zip: _____

Contact Name: _____

Email: _____ Phone: _____

DBE Firm: _____

Address: _____

City _____ State _____ Zip: _____

Contact Person: _____

Email: _____ Phone: _____

Each DBE Firm shall submit evidence of their certification status.

Classification:	Prime Contractor	Subcontractor	Supplier - Dealer	Broker
	Manufacturer	Joint Venture	Supplier - Distributor	Other

Disadvantaged Group (check one):

Black American	Hispanic American	Native American
Asian Pacific American	Subcont. Asian American	Non-Minority Female
Other (Please specify) _____		

Summary of work performed:

Description of work	NAICS Code	Total Amount Paid

Contractors Affirmation:

The Contractor utilized the above-named DBE Firm for the work items described above.

Initial Contract Amount: _____ Difference: _____

Explanation of difference: (Additional documentation may be requested)

Contractors Signature

Title

Date

DBE Firm's Affirmation:

The above named DBE Firm affirms that it has performed the work it was contracted to perform, as listed above and was paid in full as stated above.

DBE Firm's Signature

Title

Date

ATTACHMENT 8 OVERALL GOAL METHODOLOGY

Overall DBE Three-Year Goal Methodology

Name of Recipient: Clinton County
Plattsburg International Airport

Goal Period: FY-2025-2026-2027 – October 1, 2024, through September 30, 2027

DOT-assisted contract amount:	FY-2025	\$12,282,125
	FY-2026	\$ 7,865,050
	FY-2027	<u>\$ 8,645,950</u>
	Total	\$28,793,125

Overall Three-Year Goal: 15.3%, to be accomplished through 14.3% RC and 1.0% RN

Total dollar amount to be expended on DBEs: \$4,405,348

Describe the Number and Type of Contracts that the airport anticipates awarding:

Contracts Fiscal Year #1

1. Airfield Drainage Study	\$ 166,250
2. Construct Deicing Pad & Fluid Collection System Ph 1	\$9,141,900
3. Expand ARFF Facility	\$ 109,250
4. Rehabilitate GA Apron / Apron Taxilane PH 2	\$ 302,100
5. Rehabilitate SRE Building	\$ 683,050
6. Replace SRE Equipment (Broom / Blower)	\$1,879,575

Contracts Fiscal Year #2

1. Construct Deicing Pad & Fluid Collection System Ph 2	\$2,174,550
2. Rehab GA Apron & Apron Taxilane Ph 1	\$2,527,000
3. Rehab GA Apron & Apron Taxilane Ph 2	\$2,688,500
4. Update Master Plan	\$ 475,000

Contracts Fiscal Year #3

1. Expand ARFF Facility	\$ 855,000
2. Rehab GA Apron & Apron Taxilane Ph 3	\$ 285,000
3. Rehabilitate SRE Building	\$7,505,950

Market Area: The market area is identified as the area in which the substantial majority of the Airport's contractors and subcontractors that seek to do business with the Airport are located and the area in which the Airport spends the substantial majority of its contracting dollars; this must be clearly specified. 74% of bidders and 84% of contract dollars make up the market area for Plattsburg International Airport. The market area for Plattsburg International Airport is

Clinton, Franklin, Jefferson, Lewis, Oneida, Onondaga, Orange, Rensselaer, Richmond, Saratoga and St. Lawrence counties.

Step 1. Relative Availability of DBEs

The step 1 figure for the relative availability was calculated as follows:

Method: Use DBE Directories [NYSUCP DBE Directory and Application Portal \(newnycontracts.com\)](#) and Census Bureau Data from <https://data.census.gov/cedsci/>

Weighted Availability of DBE firms:

Fiscal Year #1

For FY-2025, award of the following is anticipated:

Contract Name	Trade Description	NAICS Description	NAICS	Trade (\$)	Census	Directory	DBE (%)	DBE (\$)
Contract #1 Airfield Drainage Study	Engineering Services		541330	\$152,000	344	18	5.2%	\$7,953.49
	Survey & Stakeout		541370	\$14,250	60	9	15.0%	\$2,137.50
Total Contract #1				\$166,250			6.1%	\$10,090.99
Contract #2 Construct Deicing Pad & Fluid Collection System Phase 1	Airport Pavement, Milling, Surface Prep, Markings, Mobilization		237310	\$4,797,500	63	23	36.5%	\$1,751,468.25
	Civil Engineering Construction		237990	\$285,000	11	5	45.5%	\$129,545.45
	Electrical Contractors		238210	\$309,750	564	7	1.2%	\$3,844.41
	Mechanical / Plumbing Contractors & Systems		238220	\$427,500	803	4	0.5%	\$2,129.51
	Excavation, Site Prep. Constr. Equipment Suppliers		238910	\$1,900,000	318	21	6.6%	\$125,471.70
	Material Suppliers		423320	\$106,400	13	5	38.5%	\$40,923.08
	Trucking Services		484110	\$95,000	206	18	8.7%	\$8,300.97
	Engineering & Admin and Inspection Services		541330	\$570,000	344	18	5.2%	\$29,825.58
	Survey & Stakeout		541370	\$28,500	60	9	15.0%	\$4,275.00
	Construction Testing, Geotechnical Testing		541380	\$95,000	50	2	4.0%	\$3,800.00
	Landscaping Services - Seeding, Mulching, Erosion		561730	\$337,250	857	12	1.4%	\$4,722.29
	Flagging, traffic control, other services		561990	\$190,000	62	2	3.2%	\$6,129.03
Total Contract #2				\$9,141,900			23.1%	\$2,110,435.28
Contract 3: Expand	Engineering Services		541330	\$38,000	344	18	5.2%	\$1,988.37

ARFF Facility	Architectural Services	541310	\$71,250	129	1	0.8%	\$552.33
Total Contract #3			\$109,250			2.3%	\$2,540.70
Contract 4: Rehabilitate GA Apron / Apron Taxilane PH 2	Engineering Services	541330	\$268,850	344	18	5.2%	\$14,067.73
	Survey & Stakeout	541370	\$23,750	60	9	15.0%	\$3,562.50
	Construction Testing, Geotechnical Testing	541380	\$9,500	50	2	4.0%	\$380.00
Total Contract #4			\$302,100			6.0%	\$18,010.23
Contract 5: Rehabilitate SRE Building	Engineering Services	541330	\$189,050	344	18	5.2%	\$9,892.15
	Architectural Services	541310	\$427,500	129	1	0.8%	\$3,313.95
	Survey & Stakeout	541370	\$19,000	60	9	15.0%	\$2,850.00
	Hazardous Materials Assessment & Testing	562112	\$47,500	0	0	0.0%	\$0.00
Total Contract #5			\$683,050			0.024	\$16,056.10
Contract 6: Replace SRE Equipment Broom / Blower	Engineering Services	541330	\$23,750	344	18	5.2%	\$1,242.73
	Snow Removal Equipment	423810	\$1,125,275	24	0	0.0%	\$0.00
Total Contract #6			\$1,879,575			0.1%	\$1,242.73
Total FY 2025			\$12,282,125			17.6%	\$2,158,376.04

Fiscal Year #2

For FY-2026, award of the following is anticipated:

Contract Name	Trade Description	NAICS Description	NAICS	Trade (\$)	Census	Directory	DBE (%)	DBE (\$)
Contract 1: Construct Deicing Pad & Fluid Collection System Ph 2.	Paving, Milling, markings, surface prep, mobilization		237310	\$1,068,750	63	23	36.5%	\$390,178.57
	Civil Engineering Construction		237990	\$47,500	11	5	45.5%	\$21,590.91
	Electrical Contractors		238210	\$95,000	564	7	1.2%	\$1,179.08
	Mechanical / Plumbing Contractors & Systems		238220	\$95,000	803	4	0.5%	\$473.23
	Excavation, Site Prep., Constr. Equipment		238910	\$261,250	318	21	6.6%	\$17,252.36
	Material Suppliers		423320	\$57,000	13	5	38.5%	\$21,923.08
	Trucking Services		484110	\$46,550	206	18	8.7%	\$4,067.48
	Inspection		541330	\$237,500	344	18	5.2%	\$12,427.33
	Survey & Stakeout		541370	\$28,500	60	9	15.0%	\$4,275.00
	Construction Testing, Geotechnical Testing		541380	\$23,750	50	2	4.0%	\$950.00
	Landscaping Services - Seeding, Mulching, Erosion Control.		561730	\$71,250	857	12	1.4%	\$997.67

	Flagging, traffic control, other services	561990	\$142,500	62	2	3.2%	\$4,596.77
Total Contract #1			\$2,174,550			22.1%	\$479,911.46
Contract 2: Rehab GA Apron & Apron Taxilane - PH 1	Engineering, Inspection	541330	\$266,000	344	18	5.2%	\$13,918.60
	Construction Testing, Geotechnical Testing	541380	\$47,500	50	2	4.0%	\$1,900.00
	Paving, Milling, markings, mobilization, surface prep	237310	\$1,501,000	63	23	36.5%	\$547,984.13
	Excavation, Site Prep., Demolition, Equipment Suppliers	238910	\$323,000	318	21	6.6%	\$21,330.19
	Material Suppliers	423320	\$23,750	13	5	38.5%	\$9,134.62
	Trucking Services	484110	\$95,000	206	18	8.7%	\$8,300.97
	Landscaping Services - Seeding, Mulching, Erosion Control	561730	\$175,750	857	12	1.4%	\$2,460.91
	Airfield Safety and Traffic Control & Signage	561990	\$95,000	62	2	3.2%	\$3,064.52
Total Contract #2			\$2,527,000			24.1%	\$608,093.93
Contract 3: Rehab GA Apron & Apron Taxilane Ph 2	Paving, milling, markings, mobilization, surface prep	237310	\$1,581,750	63	23	36.5%	\$577,464.29
	Excavation, Site Prep., Demolition, Construction Equipment Suppliers	238910	\$351,500	318	21	6.6%	\$23,212.26
	Material Suppliers	423320	\$28,500	13	5	38.5%	\$10,961.54
	Trucking Services	484110	\$109,250	206	18	8.7%	\$9,546.12
	Inspection	541330	\$266,000	344	18	5.2%	\$13,918.60
	Construction Testing, Geotechnical Testing	541380	\$57,000	50	2	4.0%	\$2,280.00
	Landscaping Services - Seeding, Mulching, Erosion	561730	\$190,000	857	12	1.4%	\$2,660.44
	Airfield Safety and Traffic Control & Signage	561990	\$104,500	62	2	3.2%	\$3,370.97
Total Contract #3			\$2,688,500			23.9%	\$643,414.22
Contract 4: Update Master Plan	Engineering Services	541330	\$475,000	344	18	5.2%	\$24,854.65
Total Contract #4			\$475,000			5.2%	\$24,854.65
Total FY 2026			\$7,865,050			22.3%	\$1,756,274.27

Fiscal Year #3

For FY-2027, award of the following is anticipated:

Contract Name	Trade Description	NAICS Description	NAICS	Trade (\$)	Census	Directory	DBE (%)	DBE (\$)
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Contract 1: Expand ARFF Facility	Airport Building Contractor, Terminals, Hangars, SRE, ARFF, etc.	236220	\$527,250	276	8	2.9%	\$15,282.61
	Mobilization	237310	\$9,500	63	23	36.5%	\$3,468.25
	Electrical Contractors	238210	\$23,750	564	7	1.2%	\$294.77
	Mechanical / Plumbing Contractors & Systems	238220	\$33,250	803	4	0.5%	\$165.63
	Construction Equipment Suppliers	238910	\$47,500	318	21	6.6%	\$3,136.79
	Trucking Services	484110	\$66,500	206	18	8.7%	\$5,810.68
	Inspection	541330	\$123,500	344	18	5.2%	\$6,462.21
	Administrative & General Construction Mgmt.	541611	\$23,750	391	9	2.3%	\$546.68
Total Contract #1			\$855,000			4.1%	\$35,167.62
Contract 2: Rehab GA Apron & Apron Taxilane Ph 3	Engineering Services	541330	\$256,500	344	18	5.2%	\$13,421.51
	Survey & Stakeout	541370	\$19,000	60	9	15.0%	\$2,850.00
	Construction Testing, Geotechnical Testing	541380	\$9,500	50	2	4.0%	\$380.00
Total Contract #2			\$285,000			5.8%	\$16,651.51
Contract 3: Rehabilitate SRE Building	Airport Building Contractor	236220	\$1,520,000	276	8	2.9%	\$44,057.97
	Paving, Mobilization	237310	\$351,500	63	23	36.5%	\$128,325.40
	Electrical Contractors	238210	\$1,140,000	564	7	1.2%	\$14,148.94
	Mechanical / Plumbing Contractors & Systems	238220	\$1,691,950	803	4	0.5%	\$8,428.14
	Construction Equipment Suppliers	238910	\$475,000	318	21	6.6%	\$31,367.92
	Trucking Services	484110	\$190,000	206	18	8.7%	\$16,601.94
	Inspection	541330	\$665,000	344	18	5.2%	\$34,796.51
	Administrative & General Construction Mgmt.	541611	\$142,500	391	9	2.3%	\$3,280.05
	Asbestos Abatement Contractor	562910	\$1,330,000	47	6	12.8%	\$169,787.23
	Total Contract #2		\$7,505,950			6.0%	\$450,794.11
Total FY 2027			\$8,645,950			5.8%	\$502,613.24

- Sum of Weighted DBE Availability for **FY 2025 - 2027**: \$4,417,263.55
- Sum of All Trades for **FY 2025 - 2027**: \$28,793,125

Dividing the weighted DBE totals by the total estimate for all trades gives an initial DBE availability figure for the projects anticipated during the goal-setting period (This figure is expressed as a percentage and serves as the basis for the three-year overall goal.

Weighted DBE Goal at Step 1: 15.3%

Step 2: Adjustments to Step 1 base figure

After calculating a base figure of the relative availability of DBEs, evidence was examined to determine what, if any, adjustment to the base figure was needed in order to arrive at the overall goal.

Past History Participation

One piece of data used to determine the adjustment to the base figure was the median of historical DBE accomplishments, as follows:

FY	Total Grant \$ Amount	DBE Goals			Accomplishments			Type of work
		RC	RN	Total	RC	RN	Total	
FY 19	No grants awarded							
FY 20	\$13,072,163	2.3	0.0	2.3	0.6	0	0.6	Reconstruct RW Lighting, Rehab RW, Rehab Apron, TW, ARFF and PPE
FY 21	\$1,706,667	2.3	0.0	2.3	0	0	0	Construct Deicing Pad (D), Rehab Apron & TW, Acquire SRE
FY 22	\$6,982,590	5.8	0.0	5.8	4.8	0.0	4.8	ARFF PPE, Reconstruct TW Apron, Rehab TW Lighting & Guidance Signs, APMS, Perimeter Fence, Rehab Apron, TW
FY 23	No grants awarded							

Not enough historical data on DBE participation is available to reference to make an adjustment to the Step 1 base figure; therefore, Clinton County is adopting the Step 1 base figure as the overall goal for this three-year goal period.

Furthermore, there are no relevant disparity studies applicable to **Clinton County's** contracting program and market area.

Breakout of Estimated "Race and Sex Neutral" (RN) and "Race and Sex Conscious" (RC) Participation.

Clinton County will meet the maximum feasible portion of the overall goal by using RN means of facilitating DBE participation.

- (1) Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate participation by DBEs and other small businesses and by making contracts more accessible to small businesses, by means such as those provided under §26.39.
- (2) Carrying out information and communications programs on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists for bidders;

- ensuring the dissemination to bidders on prime contracts of lists of potential subcontractors; provision of information in languages other than English, where appropriate);
- (3) Refer DBEs to local services to help DBEs, and other small businesses, improve long-term development, increase opportunities to participate in a variety of kinds of work, handle increasingly significant projects, and achieve eventual self-sufficiency;
 - (4) Ensuring distribution of the DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; and
 - (5) Consider unbundling large contracts to make them more accessible to small businesses when possible;
 - (6) Provide instructions and clarification on bid specifications, general bidding requirements, and procurement policies and procedures; and
 - (7) Discuss the DBE goal and DBE requirements at Pre-bid meetings to encourage prime contractors to solicit DBE firms in subcontracting opportunities.

Clinton County estimates that in meeting the established overall goal of 15.3%, it will obtain 1.0% from RN participation and 14.3% through RC measures.

This breakout is based on:

Clinton County does not have a history of DBE participation or over-achievement of goals to reference and expects to obtain its DBE participation through the use of DBE contract goals or a conscious effort to obtain DBE participation. However we do anticipate at least 1.0% race neutral.

Clinton County will monitor DBE participation on an ongoing basis during the goal period and adjust the estimated breakout of RN and RC DBE participation as needed.

PUBLIC PARTICIPATION

Consultation:

In establishing the overall goal, Clinton County provided for consultation and publication. This process included consultation with minority, women's, and general contractor groups, community organizations, and other officials or organizations which could be expected to have information concerning the availability of disadvantaged and non-disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and the Clinton County's efforts to establish a level playing field for the participation of DBEs. The consultation included a scheduled, direct, interactive exchange with as many interested stakeholders as possible focused on obtaining information relevant to the goal setting process, and was conducted before the goal methodology was submitted to the operating administration for review. Details of the consultation process are as follows.

The consultation engaged in was a video conference, which was held at July 30, 2024 at 10:00 a.m.

Invitations were sent to:

- Associated General Contractors of NYS
- New York State Builders Association
- Associated Builders & Contractors
- ADKYP – Adirondack Young Professionals
- Community Outreach Center
- North Country Chamber of Commerce

The following comments were received during the course of the consultation:
No comments were received.

A notice of the proposed goal was published on the Clinton County official website before the methodology was submitted to FAA. The notice can be found here: [Proposed DBE Participation Goal \(FY2025-2027\) | Clinton County New York \(clintoncountyny.gov\)](#) and [Contributors & Sponsors of Plattsburgh International Airport \(flyplattsburgh.com\)](#)

If the proposed goal changes following review by the FAA, the revised goal will be posted on Clinton County official website.

Notwithstanding paragraph (f)(4) of §26.45, Clinton County proposed goals will not be implemented until the stakeholder consultation requirement has been met.

PUBLIC NOTICE

Clinton County hereby announces its proposed Disadvantaged Business Enterprise (DBE) participation goal of 15.3% for *FAA*-funded contracts/agreements. Clinton County estimates that in meeting the established overall goal of 15.3%, it will obtain 0% from RN participation and 15.3% through RC measures. The proposed goal pertains to federal fiscal years 2025 through 2027. A web conference will be held July 30, 2024 at 10:30 a.m. for the purpose of consulting with stakeholders to obtain information relevant to the goal-setting process. If you would like to participate please contact lhoward@cscos.com for login credentials.

Comments on the DBE goal will be accepted for 30 days from the date of this publication and can be sent to the following:

Sandy Haley
Plattsburgh International Airport
42 Airport Road, Suite 201
Plattsburgh, NY 12903
(518) 565-4847
sandra.haley@clintoncountygov.com

ATTACHMENT 9
DEMONSTRATION OF GOOD FAITH EFFORTS

CONTRACTOR'S DBE PLAN

(Submit this form and attach one DBE Letter of Intent Form for each DBE Subcontractor, Supplier or manufacturer.)

Airport Name: _____

Project Name: _____

Name of Bidder's Firm _____

Street Address _____

City: _____ State: _____ Zip: _____

Printed Name of Signer: _____

Email Address: _____

Total Bid Amount: _____ DBE CONTRACT GOAL: _____

DBE UTILIZATION SUMMARY

DBE Contract Amount			DBE Value	DBE %
DBE Prime Contractor		x 1.00 =		
DBE Subcontractors		x 1.00 =		
* DBE Suppliers:				
Dealer		x 0.60 =		
Distributor		x 0.40 =		
DBE Manufacturers		x 1.00 =		
**Total Proposed DBE Participation				

* DBE Suppliers must complete the USDOT Dealer / Distributor classification form. This form must be included with the submission of the DBE plan.

**If the total proposed DBE participation is less than the established DBE goal, Bidder must provide adequate written documentation of good faith efforts as required by 49 CFR Part 26, Appendix A.

Affirmation:

The undersigned hereby assures that the information included herein is true and correct, and that the DBE firm(s) listed on the attached DBE Letter of Intent Forms have agreed to perform a commercially useful function in the work items noted for each firm. The undersigned further understands that no changes to this plan may be made without prior approval from the Airport.

By: _____

Signature of Bidder's Representative

Title

DBE LETTER OF INTENT FORM

(Submit one form for each DBE subcontractor, supplier or manufacturer.)

Project Name/Location: _____

Name of Bidder's Firm: _____

Street Address: _____

City: _____ State: _____ Zip: _____

Name of DBE firm: _____

Street Address: _____

City: _____ State: _____ Zip: _____

Contact Person: _____ Email: _____

Certifying Agency: _____

(DBE firm shall submit evidence, such as a photocopy, of their certification status)

Classification: ☐ Prime Contractor ☐ Subcontractor ☐ Joint Venture
☐ Supplier / Dealer ☐ Supplier / Distributor ☐ Manufacturer

Disadvantaged Group (check one):

Black American <input type="checkbox"/>	Hispanic American <input type="checkbox"/>	Native American <input type="checkbox"/>	Subcont. Asian American <input type="checkbox"/>
Male <input type="checkbox"/>	Male <input type="checkbox"/>	Male <input type="checkbox"/>	Male <input type="checkbox"/>
Female <input type="checkbox"/>	Female <input type="checkbox"/>	Female <input type="checkbox"/>	Female <input type="checkbox"/>
Asian Pacific American <input type="checkbox"/>	Non-Minority <input type="checkbox"/>	Other (not of any group listed here) <input type="checkbox"/>	
Male <input type="checkbox"/>	Male <input type="checkbox"/>	Male <input type="checkbox"/>	
Female <input type="checkbox"/>	Female <input type="checkbox"/>	Female <input type="checkbox"/>	

SUMMARY OF WORK ITEMS

Work Item(s)	Description of Work Item	Estimated Quantity	Total Value

The bidder is committed to utilizing the above-named DBE firm for the work described above. The dollar value of this committed work is \$ _____.

The Sponsor will require that a prime contractor not terminate a DBE or any portion of its work listed in response to § 26.53(b)(2) (or an approved substitute DBE firm per § 26.53(g)) without our prior written consent, unless **the Sponsor** causes the termination or reduction. **A termination includes any reduction or underrun in work listed for a DBE not caused by a material change to the prime contract by the recipient.** This requirement applies to instances that include but are not limited to: when a prime contractor seeks to perform work originally designed for a DBE subcontractor with its own forces or those of an affiliate, a non-DBE firm, or with another DBE firm.

The following contract clauses will apply:

- (1) The contractor must utilize the specific DBEs listed to perform the work and supply the materials for which each is listed unless the contractor obtains **Sponsor's** written consent as provided in § 26.53(f); and
- (2) Unless **the Sponsors** consent is provided under § 26.53(f), the prime contractor must not be entitled to any payment for work or material unless it is performed or supplied by the listed DBE.

Affirmation:

The above-named DBE firm affirms that it will perform the portion of the contract for the estimated dollar value as stated above.

By: _____
(Signature of DBE firm's representative) (Title)

By: _____
(Signature of Bidders representative) (Title)

If the bidder does not receive award of the prime contract, any and all representations in this Letter of Intent and Affirmation shall be null and void.



U.S. Department of
Transportation

DBE Regular Dealer/Distributor Affirmation Form

Bidder Name:

Contract Name/Number:

Sections 26.53(c)(1) of Title 49 Code of Federal Regulations requires recipients to make a preliminary counting determination for each DBE listed as a regular dealer or distributor to assess its eligibility for 60 or 40 percent credit, respectively, of the cost of materials and supplies based on its demonstrated capacity and intent to perform as a regular dealer or distributor, as defined in section 26.55(e)(2)(iv)(A),(B),(C), and (3) under the contract at issue. The regulation requires the recipient's preliminary determination to be made based on the DBE's written responses to relevant questions and its affirmation that its subsequent performance of a commercially useful function will be consistent with the preliminary counting of such participation. The U.S. Department of Transportation is providing this form as a tool for recipients, prime contractors, regular dealers, and distributors to use to carry out their respective responsibilities under this regulation. The form may be used by each DBE supplier whose participation is submitted by a bidder for regular dealer or distributor credit on a federally-assisted contract with a DBE participation goal. The form may also be used by prime contractors in connection with DBE regular dealer or distributor participation submitted after a contract has been awarded provided such participation is subject to the recipient's prior evaluation and approval. If this form is used, it should be accompanied by the bidder's commitment, contract, or purchase order showing the materials the DBE regular dealer or distributor is supplying. Use of this tool is not mandatory. If a recipient chooses a different method for complying with Section 26.53(c)(1), it must include that method in its DBE Program Plan.

DISCLAIMER: This form has not yet received OMB/PRA approval and is subject to change. We are making it available for your voluntary use.

DBE Name:	Total Subcontract/Purchase Order Amount:
Authorized DBE Representative (Name and Title):	NAICS Code(s) Related to the Items to be Sold/Leased:

1. Will **all** items sold or leased be provided from the on-hand inventory at your establishment? ☐ YES ☐ NO

(If "YES," you have indicated that your performance will satisfy the regular dealer requirements and may be counted at 60%. **STOP here. Read and sign the affirmation below.** If "NO" Continue.)

a) Are you selling bulk items (e.g., petroleum products, steel, concrete, concrete products, sand, gravel, asphalt, etc.) or items not typically stocked due to their unique characteristics (aka specialty items)?
☐ YES ☐ NO (If "YES," Go to Question 2. If "NO" Continue.)

b) Will at least 51% of the items you are selling be provided from the inventory maintained at your establishment, and will the minor quantities of items delivered from and by other sources be of the general character as those provided from your inventory?

☐ YES ☐ NO* (If "YES," you have indicated that your performance will satisfy the regular dealer requirements and may be counted at 60%. **STOP here. Read and sign the affirmation below.**

*If 1., 1.a), and 1. b) above are "NO," your performance on the whole will not satisfy the regular dealer requirements; therefore, only the value of items to be sold or leased from inventory can be counted at 60%. (Go to Question 3. to determine if the items delivered from and by other sources are eligible for Distributor credit.)

2. Will you deliver all bulk or specialty items using distribution equipment you own (or under a long-term lease) and operate?

☐ YES ☐ NO¹

(If "YES," you have indicated that your performance will satisfy the requirements for a regular dealer of bulk items and may be counted at 60%. **STOP here. Read and sign the affirmation below.**)

¹ If "NO," your performance will not satisfy the requirements for a regular dealer of bulk items; the value of items to be sold or leased cannot be counted at 60%. (Go to Question 3.)

3. Will the written terms of your purchase order or bill of lading from a third party transfer responsibility, including risk for loss or damage, to your company at the point of origin (e.g. a manufacture's facility)?

☐ YES² ☐ NO³

a) Will you be using sources **other than** the manufacturer (or other seller) to deliver or arrange delivery of the items sold or leased ?
☐ YES² ☐ NO³

² If your responses to 3 and 3.a) are "YES," you have indicated that your performance will satisfy the requirements of a distributor; therefore, the value of items sold or leased **may** be counted at 40%.

³ If you responded "NO" to either 3 or 3.a), counting of your participation is limited to the reasonable cost of fees or commissions charged, including transportation charges for the delivery of materials or supplies; the cost of materials or supplies may not be counted.

I affirm that the information that I provided above is true and correct and that my company's subsequent performance of a commercially useful function will be consistent with the above responses. I further affirm that my company will independently negotiate price, order specified quantities, and pay for the items listed in the bidder's commitment. This includes my company's responsibility for the quality of such items in terms of necessary repairs, exchanges, or processing of any warranty claims for damaged or defective materials.

Printed Name and Signature of DBE Owner/Authorized Representative:

--

The bidder acknowledges its responsibility for verifying the information provided by the DBE named above and ensuring that the counting of the DBE's participation is accurate. Any shortfall caused by errors in counting are the responsibility of the bidder.

Printed Name and Signature of Bidder's Authorized Representative:

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ATTACHMENT 10

Administrative Enforcement Mechanisms

The Clinton County has available several remedies to enforce the DBE requirements contained in its contracts, including, but not limited to, the following:

- **New York State Constitution:** Article 1, Section 11, of the NYS Constitution prohibits discrimination against anyone because of race, color, creed, or religion by any other person or by any firm, corporation, or institution, or by the state or any agency or subdivision thereof. NY Executive Law Section 296 (see below) substantially extends to employment relationships the equal protection clause (Art.1, Sec.11) of the Constitution.
- **New York General Municipal Law:** Article 5-A, Sections 103-a and 103-b, allows a municipal corporation or any public department, agency, or official to cancel or terminate any contract made with a contractor who refuses to appear before a grand jury, head of a state department, temporary state commission, or other state agency that is empowered to compel the attendance of witnesses.
- **New York Labor Law:** Article 8, Section 220-e, provides that every contract for or on behalf of the state or a municipality for the construction, alteration, or repair of any public building or public work or for the manufacture, sale, or distribution of materials, equipment, or supplies shall contain provisions by which a contractor with the state or municipality agrees, among other things, that it will not discriminate in the hiring of employees (Subparagraph (a)), that there may be deducted from any amount payable to the contractor by the state or municipality under the contract a penalty of \$50 for each person for each calendar day during which such person was discriminated against or intimidated in violation of this contractual provision (Subparagraph (c)), and that moneys due or to become due under the contract may be forfeited for a second or any subsequent violation.
- **New York State Finance Law:** Article 9, Sections 139-a Grounds for cancellation of contract by state and 139-b Disqualification to contract with state.
- **New York Transportation Law:** The authority for the New York State Department of Transportation to establish a Disadvantaged Business Enterprise (DBE) Program is in the Surface Transportation Assistance Act of 1983, section 105(f); The Surface Transportation and Uniform Relocation and Assistance Act of 1987, section 106(c); the Intermodal Surface Transportation Efficiency Act of 1991; the Transportation Equity Act for the 21st Century; title 49 of the Code of Federal Regulations, part 26; New York Highway Law, section 85; and such other laws, rules, regulations and orders as may apply. (17 NYCRR 35.1).

Further, the policy of the NYSDOT is expressed in 17 New York Code of Rules and Regulations (NYCRR) Part 35, Section 35.2, to afford the opportunity for full participation in the free enterprise system to socially and economically disadvantaged persons for encouraging utilization of disadvantaged business enterprises in NYSDOT construction projects. Part 35, Section 35.3, adopts by reference the federal DBE regulations found in 49 Code of Federal Regulations

(CFR) Part 26 (reference is made to Volume 64, Number 21 of the Federal Register, issued February 2, 1999).

- **New York Executive Law:** Section 296 details the types of discrimination that are unlawful in New York. Sections 297 and 298 contain the review and enforcement procedures available through the Human Rights Division or the courts.
- **New York Highway Law:** Section 85 states that the Commissioner of Transportation is authorized, empowered, and directed to perform and do such other and further acts as may be necessary to comply with federal highway aid requirements and transportation acts.
- **New York Civil Practice Law and Rules:** These laws and rules govern the enforcement of a party's rights and obligations in state courts.

in addition, each contract for work that includes federal funding sets forth the federally required Airport Aid Contract Provisions that contain non-discrimination requirements, sanctions for non-compliance and DBE assurances. In addition, where state funding is involved, there are New York State standard provisions which include non-discrimination requirements and a restatement of the remedies available under New York Labor Law, as set forth previously in this document.

The Airport has a number of Contract remedies available to enforce DBE requirements.

- a. Contract Assurance 26.13b "discrimination by a contractor is considered a material breach of contract and may result in termination of the contract; withholding monthly progress payments; assessing sanctions; liquidated damages; and/or disqualifying the contractor from future bidding as non-responsible.
- b. Breach of Contract – Any violation or breach of terms of the contract may result in the suspension or termination of a contract, the withholding of payments until such time the contractor corrects the breach of contract.
- c. Sanctions for Noncompliance - In the event of a contractors noncompliance with the Non-discrimination provisions of this contract, the sponsor will impose such contract sanctions as it or the Federal Aviation Administration may determine to be appropriate, including, but not limited to:
 - a. Withholding payments to the contractor under the contract until the contractor complies; and/or
 - b. Cancelling, terminating, or suspending a contract, in whole or in part.

In addition, the Federal government has available several enforcement mechanisms that it may apply to firms participating in the DBE problem, including, but not limited to, the following:

1. Suspension or debarment proceedings pursuant to 49 CFR Part 26
2. Enforcement action pursuant to 49 CFR Part 31
3. Prosecution pursuant to 18 USC 1001.

ATTACHMENT 11

DBE Certification Application Form and Personal Net Worth Statement:

<https://www.transportation.gov/civil-rights/disadvantaged-business-enterprise/ready-apply>

ATTACHMENT 12

NYS UCP Agreement can be found here:

<https://www.transportation.gov/civil-rights/disadvantaged-business-enterprise/ready-apply>

ATTACHMENT 13

Small Business Element

SMALL BUSINESS ELEMENT

49 CFR PART 26.39

OBJECTIVE: FOSTERING SMALL BUSINESS PARTICIPATION

DBE program regulations, CFR § 26.39, require that a DBE program must include an element to structure contracting requirements to facilitate competition by small business concerns, including DBEs, taking reasonable steps to eliminate obstacles to their participation, including unnecessary and unjustified bundling of contract requirements that may preclude small business participation in procurements as prime contractors or subcontractors. All DBE firms are eligible for this program.

DEFINITION

For the purpose of Clinton County's Small Business Element, a small business is defined as: **A company and/or firm whose annual revenue does not exceed the cap on average annual gross receipts specified in §26.25(b).** To be seen as a small business, a firm must meet SBA size criteria and have average annual gross receipts not to exceed \$23.98 million. All businesses meeting this criterion will be considered to be small businesses, without regard to race or sex.

STRATEGIES

In compliance with this policy, Clinton County's DBE program in regard to §26.39 Fostering Small Business Participation may include, but is not limited to, the following strategies:

- Ensuring that a reasonable number of prime contracts and subcontracts are of a size that small businesses, including DBEs, can reasonably perform;
- Arranging quantities, specifications, and delivery schedules to facilitate small business participation; and
- Dividing large contracts into multiple bid schedules and bid items to make it easier to define portions of the work to subcontract.

VERIFICATION

All firms participating in small business contracting opportunities are verified by Clinton County as to meeting the eligibility criteria of this program. This is accomplished using the state business records that list any certifications a firm might have, including DBE certification, as well as annual sales volume.

MONITORING / RECORD KEEPING

Clinton County actively monitors projects for possible small business participation and encourages use of small businesses in projects. Clinton County seeks ways to include all available contractors in its contracts. This may include bundling or unbundling jobs or limiting the size of its contracts so that smaller businesses may be awarded contracts. In some cases, jobs usually performed by primes can be performed as an unbundled prime contract, especially if the outcome of the overall project will not be impacted by the unbundled contracting opportunity.

In addition to the above strategies, Clinton County strives to:

- In large contracts, require bidders on the prime contract to specify elements of the contract or specific subcontracts that are of a size that small businesses, including DBEs, can reasonably perform;
- On prime contracts not having DBE contract goals, require the prime contractor to provide subcontracting opportunities of a size that small businesses, including DBEs, can reasonably perform, rather than self-performing all the work involved; and
- Identify alternative acquisition strategies and structuring procurements to facilitate the ability of consortia or joint ventures consisting of small businesses, including DBEs, to compete for and perform prime contracts.

ASSURANCES

The following Assurances apply to this Small Business Element:

1. The program is authorized under state law.
2. Certified DBEs that meet the size criteria established under the program are presumptively eligible to participate in the program.
3. No limits are placed on the number of contracts awarded to firms participating in the program, but every effort will be made to avoid creating barriers to the use of new, emerging, or untried businesses.
4. Aggressive steps are taken to encourage those minority- and women-owned firms that are eligible for DBE certification to become certified.
5. The program is open to small businesses regardless of their location. There is no local or other geographic preference.

IMPLEMENTATION

In order to actively implement Clinton County's program elements to foster small business participation and to comply with the requirement of good faith implementation of our

DBE program, tClinton County will require for FAA funded projects without a DBE contract goal, that the prime fill out and submit the FOSTERING SMALL BUSINESS PARTICIPATION form for construction work items as well as for professional services work items. The forms shall be completed and submitted to Clinton County at time of bid or for negotiated projects, prior to receiving the Notice to Proceed. SEE THE FOSTERING SMALL BUSINESS PARTICIPATION FORM FOLLOWING THIS SECTION.

Fostering Small Business Participation

Sponsor's Name:	
Airport Name:	
City, State:	
AIP Number:	
Federal Fiscal Year:	

In accordance with Section 26.39 the following detailed list shall be completed by Prime Contractor(s) for Construction Work Items as well as by Prime Contractor(s) for Professional Services Work Items. Note: The firms listed below may or may not be certified DBEs.

Small Business Firms to be Utilized (Name, Address, Phone)		Work to be Performed	Total Estimated Cost of Work
Name			
Address			
City, St, Zip			
Telephone			
Is the firm a Certified DBE?	<input type="checkbox"/> Yes <input type="checkbox"/> No		
Name			
Address			
City, St, Zip			
Telephone			
Is the firm a Certified DBE?	<input type="checkbox"/> Yes <input type="checkbox"/> No		
Name			
Address			
City, St, Zip			
Telephone			
Is the firm a Certified DBE?	<input type="checkbox"/> Yes <input type="checkbox"/> No		

Name			
Address			
City, St, Zip			
Telephone			
Is the firm a Certified DBE?	<input type="checkbox"/> Yes <input type="checkbox"/> No		

Name			
Address			
City, St, Zip			
Telephone			
Is the firm a Certified DBE?	<input type="checkbox"/> Yes <input type="checkbox"/> No		

Name			
Address			
City, St, Zip			
Telephone			
Is the firm a Certified DBE?	<input type="checkbox"/> Yes <input type="checkbox"/> No		

(Duplicate form as necessary.)

The following notation is for Sponsor Use Only:

Accepted by: _____ **Date:** _____